



Electoral violence, democratization, and election management

Pippa Norris

Harvard University and the University of Sydney

ACEEEO Panel on "Democratic guarantees and the independence of the election management bodies"

20th Jubilee Anniversary Conference of the ACEEEO, Budapest 15-18 June 2011



Structure

I. Theoretical debate: idealists vs realists

- Problem: What causes electoral violence?
- Debate among idealists and realists

II. Concepts, evidence and research

- -NELDA dataset (Hyde-Marinov)
- -Measure electoral riots and violence
- -Classify elections in developing nations 1960-2006

III. Analysis and results

IV. Conclusions and policy implications

Context: challenges of peace-keeping

- Expansion in peace-keeping operations but with checkered record of success
 - Success: Mozambique, El Salvador, Croatia
 - Problems: Sudan, Somalia, DRC
 - Pandora's Box: Of the 39 outbreaks of armed conflict in the last decade; 31 were recurrences (Hewitt et al)
- Electoral violence major challenge
 - E.g. Nigeria, Gabon, Kenya, Cote d'Ivoire,
 - Especially in transition from autocracy and the early process of democratization
 - Range of activities from occasional acts of violent intimidation or protest to outright renewal of civil war

Idealist theories: electoral democracy

- Divided societies emerging from civil conflict should hold elections at an early stage in any peace-building process. Why?
- Benefits for peace:
 - i. Legitimacy: Regimes derive authority from credible elections meeting international standards
 - ii. Grievance: Democracies provide peaceful channels for expression of discontent (Collier)
 - iii. Human rights: Reduce state repression (Davenport)
 - iv. Practical option: 'Democracy deferred is democracy denied' (Carothers)
 - v. Indirect benefits for international peace among democratic states (Russett)

Realist theories: State-building first

- Divided societies emerging from civil conflict should defer elections until after state-building. Why?
- Benefits for peace:
 - i. Security first: Transitions from autocracy destabilize and weaken the state; urgent need to restore social order, rule of law, stability, and basic security (Huntington)
 - ii. Electoral incentives: Holding early elections in divided societies heightens use of ethnic appeals by leaders seeking votes (Mansfield and Snyder)
 - iii. Sequencing: After state-building stage, then societies are ready for democratic elections

Focus on four explanations

- 1. Transition from autocracy and process of democratization?
 - (Mansfield and Snyder)
- 2. Or weak states: rule of law, corruption, and government effectiveness?
 - (Huntington)
- 3. Or grievances and lack of economic development
 - (Lipset, Collier)
- 4. Or spill-over effects from civil wars?

II. Concepts, evidence and research



Measure electoral violence

- National Elections across Democracy and Autocracy (NELDA)
 - Susan Hyde and Nikolay Marinov, Yale University
- Classify 2,225 national legislative and presidential elections from 1960-2006
- Developing societies (non OECD) and independent nation-states
- Code electoral violence from a range of sources:
 e.g. Keesings, BBC, World Factbook, US State
 Dept, IFES, Economist, Lexis-Nexis, IPU, etc

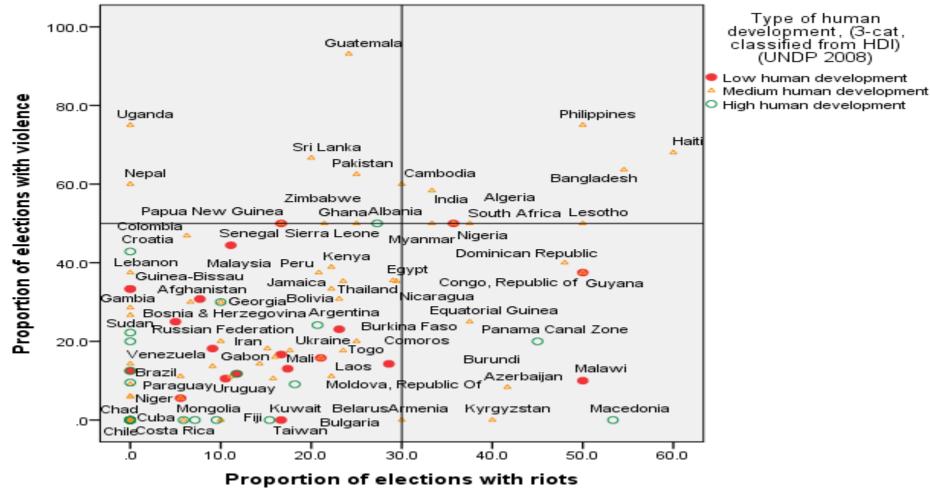
Source: Nelda 1960-2006, Hyde and Marinov http://hyde.research.yale.edu/nelda/

NELDA Measures

- VIOLENCE: Was there significant violence involving civilian deaths immediately before, during or after the election? Yes/No
 - If yes, did they involve allegations of vote fraud?
 - If yes, did the government use violence against demonstrators?
- RIOTS: Were there riots and protests after the election? Yes/No
- Measures standardized as a proportion of national elections held 1960-2006

Source: Nelda 1960-2006, Hyde and Marinov http://hyde.research.yale.edu/nelda/

Distribution of the proportion of electoral violence and riots, 1960-2006



Source: Nelda 1960-2006, Hyde and Marinov http://hyde.research.yale.edu/nelda/

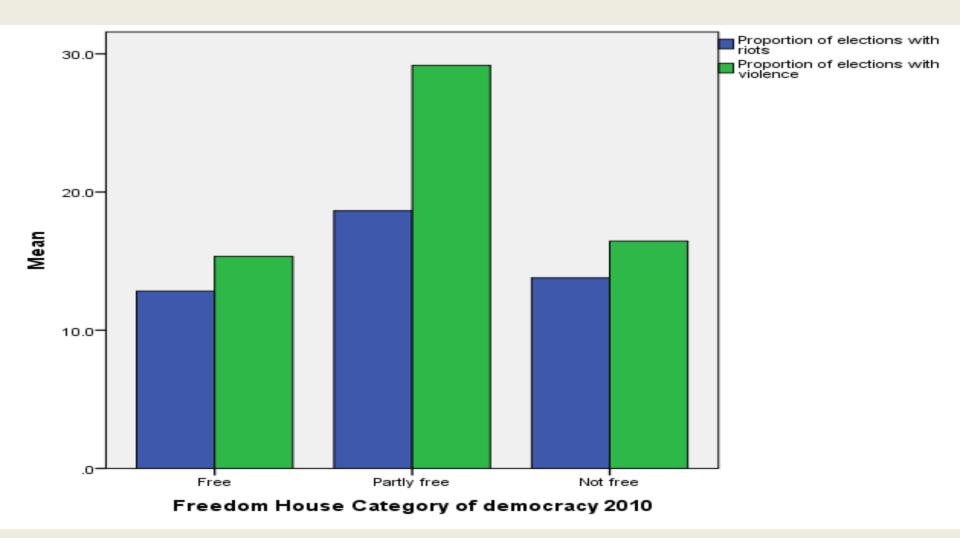
III. Results and analysis



1. Measure liberal democracy

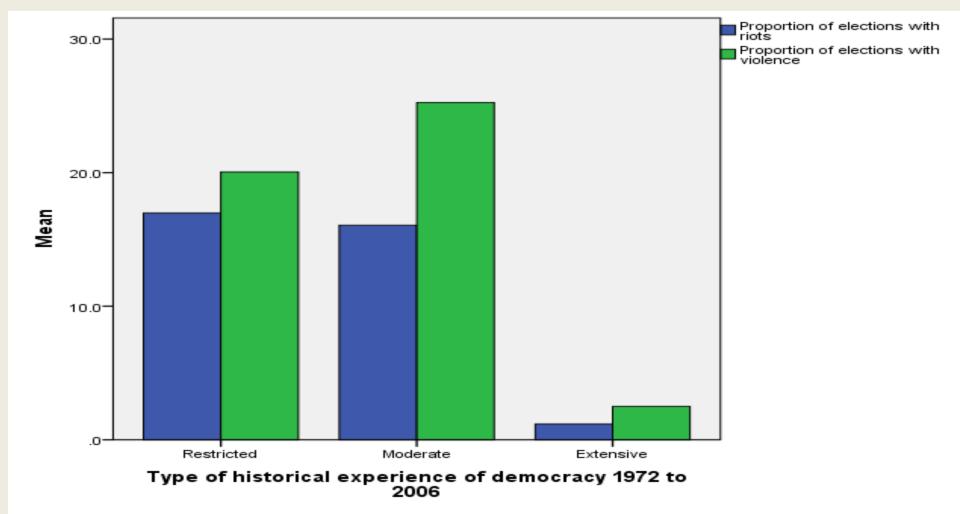
- The capacity of people to influence regime authorities within their nation-state
- Freedom House: Freedom in the World index:
 - Political rights
 - Civil liberties
- 100-pt scale 1972 to 2010
- Historical experience of liberal democracy: summarized scale 1972-2010

By contemporary type of regime



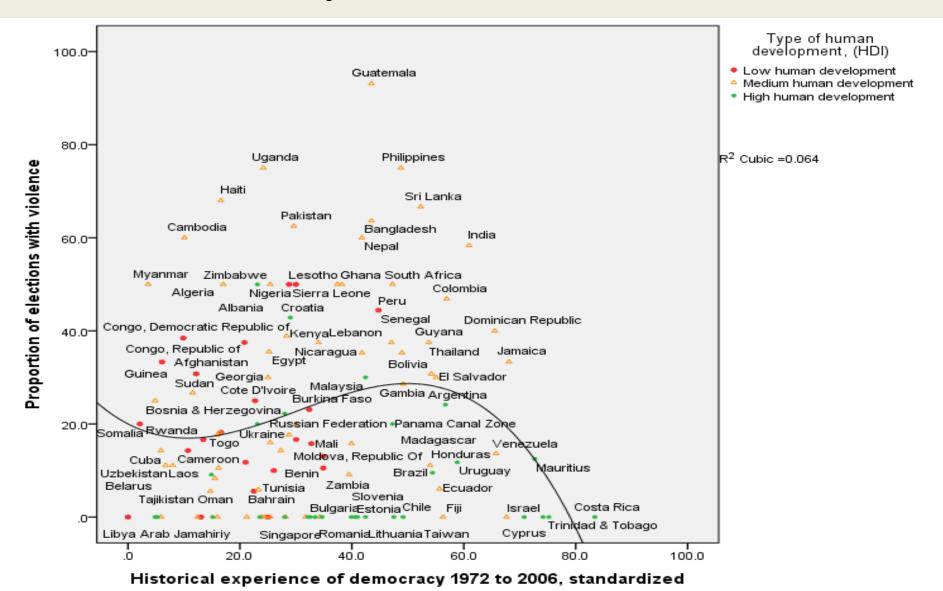
Source: Nelda 1960-2006, Hyde and Marinov http://hyde.research.yale.edu/nelda/

By historical experience of democracy



Source: Nelda 1960-2006, Hyde and Marinov http://hyde.research.yale.edu/nelda/

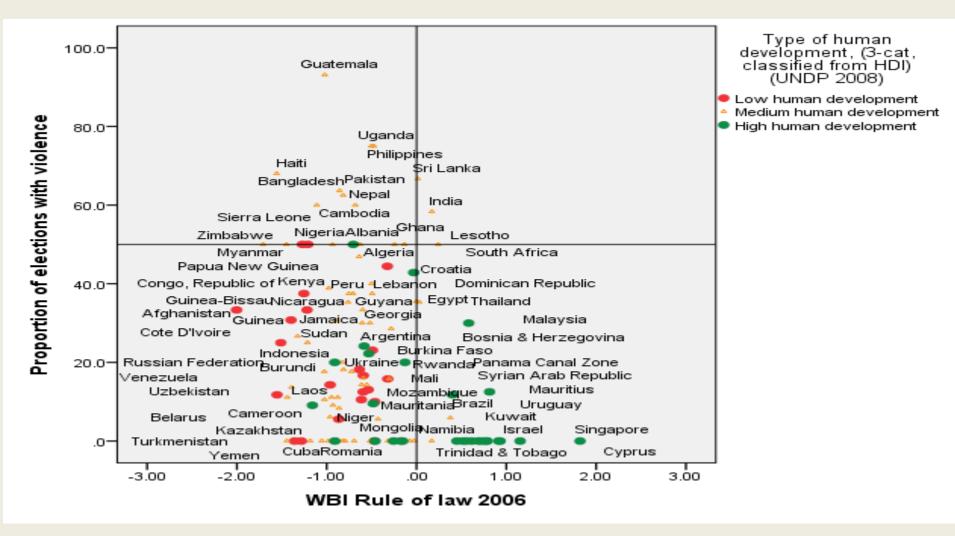
Democracy and electoral violence



2. Measure governance

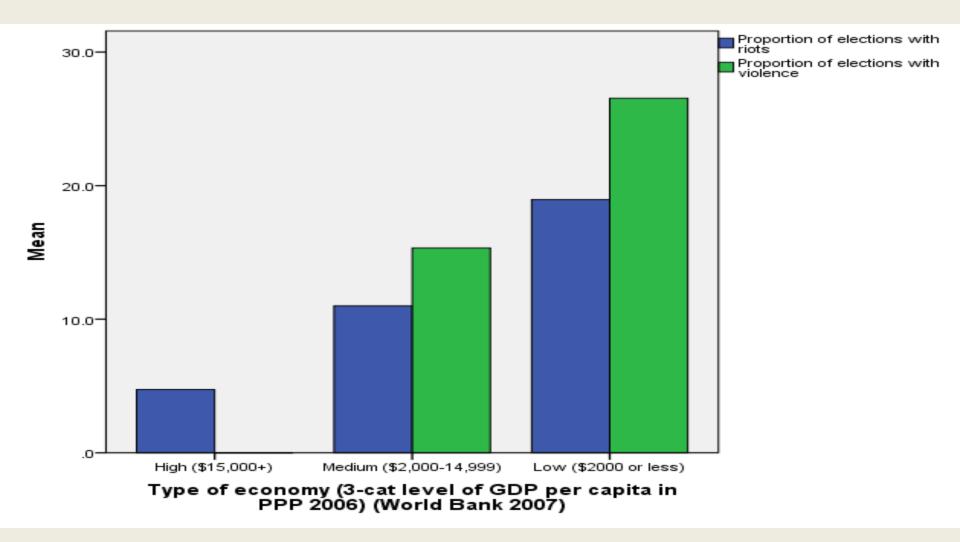
- The capacity of regime authorities to perform functions essential for collective well-being.
 - Weber: The capacity of the state to protect citizens living within its territory and to manage the delivery of public goods and services
- World Bank Good Governance index:
 - Government effectiveness;
 - Control of Corruption;
 - Law and Order.
- -2.5 to +2.5 scale 1996-2010
- Expert perception indices

Governance and violence



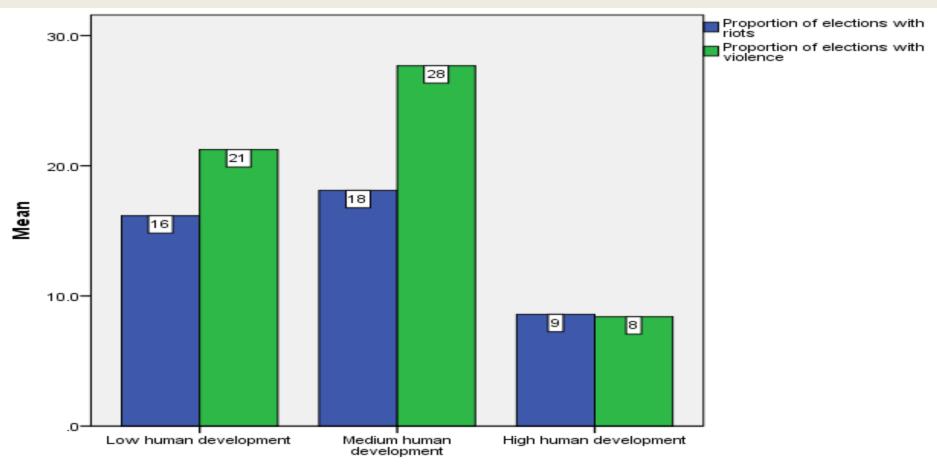
Source: Nelda 1960-2006, Hyde and Marinov http://hyde.research.yale.edu/nelda/

3. By income level



Source: Nelda 1960-2006, Hyde and Marinov http://hyde.research.yale.edu/nelda/

Human development...

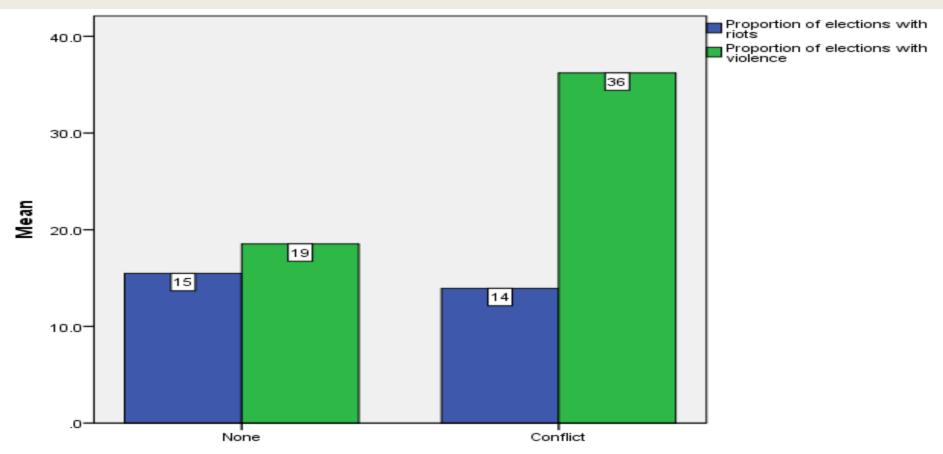


Type of human development, (3-cat, classified from HDI) (UNDP 2008)

Source: Nelda 1960-2006, Hyde and Marinov

http://hyde.research.yale.edu/nelda/

4. Internal Conflict



Internal armed conflict (civil war between state and group within its territory, without external intervention)

Source: Nelda 1960-2006, Hyde and Marinov http://hyde.research.yale.edu/nelda/

IV. Conclusions and implications



Many other potential factors

Societal divisions

 Level of ethnic fractionalization, types of cleavages, levels of social inequality

Political institutions

- Majoritarian or power-sharing
- E.g. type of electoral system, type of executive, federalism and decentralization

Geography

 Physical and population size, regional location, spillover effects of neighboring states, role of natural resources

Most likely factors

- Hybrid regimes: Process of transition from autocracy and consolidation of democracy
 - Electoral autocracies, electoral democracies
- Economic development matters
- Countries experiencing civil war vulnerable to electoral violence

Policy implications?

- Do we need sequencing of elections in any regime transition?
- Specific policies to reduce electoral violence
 - Electoral dispute mechanisms established in advance (role of Electoral Management Bodies and Courts)
 - Electoral violence monitors (Ghana)
 - Pre-electoral agreement among parties
 - Commission to investigate problems (Kenya)

Qualifications

- Preliminary analysis; requires multivariate analysis with controls
- Broader project: examines impacts of democratic governance on prosperity, welfare and peace.
- Work in progress...more details: www.pippanorris.com

Why Democratic Governance? Prosperity, Welfare and Peace

New York: Cambridge University Press New book forthcoming Aug 2012

Pippa Norris

Contents

List of tables and figures

Preface and acknowledgments

I: Introduction

- 1. Why democratic governance?
- 2. The theoretical debate dividing idealists and realists
- 3. Types of regimes
- 4. Research design

II: Claims about the state and society

- 5. Prosperity: India v. China
- 6. Welfare: Costa Rica v. Cuba
- 7. Peace: South Africa v. Nigeria

IV: Conclusions

8. Implications: Taiwan v. Singapore

Technical Appendix A: Concepts and measures

Technical Appendix B: List of countries

Technical Appendix C: Methods

Endnotes